1	IN THE SUPREME COURT OF THE UNITED STATES		
2	X		
3	UNITED STATES, :		
4	Petitioner :		
5	v. : No. 02-1794		
6	MANUEL FLORES-MONTANO :		
7	X		
8	Washington, D. C.		
9	Wednesday, February 25, 2004		
10	The above-entitled matter came on for oral argument		
11	before the Supreme Court of the United States at 10:14 a.m.		
12	APPEARANCES:		
13	LISA S. BLATT, ESQ., Assistant Solicitor General, Department		
14	of Justice, Washington, D.C.; on behalf of the		
15	Petitioner.		
16	STEVEN F. HUBACHEK, ESQ., San Diego, California; on behalf		
17	of the Respondent.		
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- 1 PROCEEDINGS
- 2 (10: 14 a.m.)
- 3 CHIEF JUSTICE REHNQUIST: We'll hear argument now in
- 4 02-1794, the United States v. Manuel Flores-Montano.
- 5 Ms. Blatt.
- 6 ORAL ARGUMENT OF LISA S. BLATT
- 7 ON BEHALF OF THE PETITIONER
- 8 MS. BLATT: Thank you, Mr. Chief Justice, and may it
- 9 please the Court:
- 10 Customs officials have the responsibility to protect
- 11 the Nation's borders against the entry of dangerous or
- 12 unwanted items. Consistent with that fundamental and
- 13 sovereign necessity, customs officials have historically had
- 14 the power to open containers and conduct a thorough search
- of items without a warrant, probable cause, or any
- 16 parti cul ari zed suspi ci on.
- 17 QUESTION: Well, now in this case, I suppose the
- 18 Government did have reasonable suspicion.
- 19 MS. BLATT: That's correct, but we did not rely on it
- 20 and the evidence was suppressed on -- based on the Ninth
- 21 Circuit's rule that a gas tank cannot be removed and opened
- 22 without reasonable suspicion.
- QUESTION: Can you make us, i.e., I'm not saying this
- 24 pejoratively, but can this Court be required to decide what
- 25 might be a hypothetical question, it seems to me, the dog

- 1 barked and therefore they had grounds for thinking their
- 2 were drugs in the gas tank, and he kicked the gas tank and
- 3 it was hollow, and no one disputes those facts. But you
- 4 want to decide -- us to decide this case, as does the other
- 5 side, as if those facts didn't exist. It sounds to me like
- 6 a hypothetical question, almost in the direction of an
- 7 advisory opinion. What would we have decided if those facts
- 8 didn't exist? But they do. So how does that work?
- 9 MS. BLATT: Well, I don't think it's an advisory
- 10 opinion in that the evidence has been suppressed. But,
- 11 Justice Breyer, let me directly answer your question on why
- 12 the case is here. In 2002, the Ninth Circuit held that the
- 13 Constitution is violated if customs officials remove and
- open a gas tank without reasonable suspicion, and in that
- 15 case there was reasonable suspicion, making the case very
- 16 difficult to challenge.
- 17 The Government legitimately wanted to challenge the
- 18 case in a -- in a -- in a case where the officers actions
- 19 could not be subject to a potential Bivens liability for
- 20 violating the clearly established law of the Ninth Circuit.
- 21 At the same time, customs officials viewed the Ninth
- 22 Circuit's decision as posing an immediate and present danger
- 23 to their ability to protect the border, and they thought it
- 24 imperative to try to challenge a -- bring up a case that
- 25 challenged that rule as soon as possible.

- 1 So two weeks after the Ninth Circuit's decision was
- 2 decided, respondent drove across -- drove across the border
- 3 with a gas tank full of 80 pounds of marijuana, and the
- 4 Government, we think legitimately, told the district court,
- 5 and there was no secret at any time in this case, including
- 6 at the petition stage, that we were not going to put on
- 7 evidence that there was reasonable suspicion, even though
- 8 the dog alerting and the solid-sounding tap of the gas tank,
- 9 we could have established or presumably could have
- 10 established that that was reasonable suspicion.
- And both the district court and the Ninth Circuit
- 12 summarily affirmed the -- suppressed it and then affirmed
- 13 the suppression, because there was not reasonable suspicion,
- 14 and that's why this case is here. The customs officials see
- 15 this case as a threat to their ability to deter and detect
- 16 smuggling at a container that is relatively large and that
- 17 is commonly used -- in fact, it is the most common container
- 18 used along the Mexican border --
- 19 QUESTION: Can we go back to your --
- 20 MS. BLATT: -- to conceal contraband.
- 21 QUESTION: You gave a Bivens justification for what is
- 22 extraordinary. I mean, it's not a violation of article 3
- 23 for us to decide it on your basis, but still, this Court
- 24 deals with concrete cases with actual facts and not with
- 25 abstract questions. So is it -- is it your notion -- is it

- 1 correct that what the Ninth Circuit says becomes clearly
- 2 established law so that an officer would genuinely be -- be
- 3 subject to Bivens liability when this Court hasn't addressed
- 4 the question?
- 5 MS. BLATT: No, but we didn't want to have to tell the
- 6 men and women who were in charge of enforcing the border
- 7 that they should be subject to a potential suit, at least
- 8 being named in their personal capacity in a lawsuit. It
- 9 seemed more appropriate from our perspective to try to bring
- 10 a case as soon as possible where we think we could have
- 11 proven reasonable suspicion, but it squarely fit within the
- 12 Ninth Circuit's rule that reasonable suspicion was required.
- 13 QUESTION: I suppose you could also say it's a question
- 14 of resources. The Government does not want to have to put
- 15 on witnesses, get officers up from the border, have them sit
- 16 in court, go through the motion to suppress, so that you
- 17 have a very real interest simply in expediting trial
- 18 procedures by taking the course you did. I don't know if
- 19 that helps you on this article 3 problem or --
- 20 MS. BLATT: It -- it helps to explain why we thought
- 21 there was a paramount interest in getting the case as soon
- 22 as possible. We didn't want to divert resources away from
- 23 the border into having to prove our reasonable suspicion.
- 24 In fact, there's already been serious fallout in terms of
- 25 trying to prove reasonable suspicion when we search gas

- 1 tanks, because the Ninth Circuit has said that all of our
- 2 discovery on how we train our dogs has to be produced, and
- 3 this is extremely sensitive information.
- 4 QUESTION: This is a -- I wasn't doubting the
- 5 Government's motive here. I think you have excellent
- 6 motive, though maybe Bivens, maybe it was a little
- 7 overconcerned about the Bivens, maybe it wasn't. But what
- 8 I'm interested in is the law. That is, this isn't the first
- 9 case where this has happened, not necessarily involving the
- 10 Government, and I'm not sure how the law's supposed to work.
- 11 Parties come in and they say, we would like you to
- 12 decide this issue. I'm sure they would. But in order to
- 13 get to that issue, we have to assume out of the case certain
- 14 facts that everyone agrees are there.
- MS. BLATT: Well, that --
- 16 QUESTION: Have you ever looked this up? Are there any
- 17 -- have you come across this kind of a problem?
- 18 MS. BLATT: I think it's -- it's clearly an -- as
- 19 Justice Ginsburg said, it's not an article 3 problem Let
- 20 me say, Justice Breyer, there's no finding that there was
- 21 reasonable suspicion, nor do we put on any evidence that
- would have permitted that.
- 23 QUESTION: No, all there is, is there happens to be, I
- 24 think, in the record, undisputed facts that the dog barked
- and that they kicked the gas tank and it was hollow.

- 1 QUESTION: Well, I -- wait a minute --
- 2 QUESTI ON: Anyway --
- 3 QUESTION: I think the kick of the gas tank or the
- 4 tapping showed it was full, not hollow.
- 5 QUESTION: Full, whatever, whatever --
- 6 QUESTION: Am I right?
- 7 MS. BLATT: Yes, it was --
- 8 QUESTION: Showed -- showed whatever it wasn't supposed
- 9 to show.
- 10 QUESTION: Exactly. And I think the dog doesn't bark,
- 11 he just alerts. Is that right?
- 12 QUESTION: All right.
- MS. BLATT: That's right. But let me just say as a --
- 14 QUESTION: I know we have an agreement on that.
- 15 MS. BLATT: -- as a prudential matter --
- 16 QUESTION: Are we sure that there was reasonable
- 17 suspi ci on?
- 18 MS. BLATT: No, there's no --
- 19 QUESTION: Or is it just possible that there was --
- 20 that there reasonable suspicion?
- 21 MS. BLATT: There's no finding, Justice Scalia. It is
- 22 our position that we could have put on proof that this
- constituted reasonable suspicion by putting the dog's
- 24 handler on and the agent explaining what a -- what a solid-
- 25 sounding tap means. We didn't do that, so there's no

- 1 finding, but let me just say --
- 2 QUESTION: But the Ninth Circuit would require evidence
- 3 of the training of the particular dog and so forth?
- 4 MS. BLATT: Well, at least that the defense is titled
- 5 to discovery on that so that the -- the handler. But let me
- 6 just say, Justice Breyer, as a prudential matter, I think
- 7 that that is a legitimate concern at the petition stage when
- 8 we petitioned, and there was no secret that we intentionally
- 9 brought this case for the purpose of having it reviewed.
- 10 But the case has been briefed, there's no question about
- 11 standing, and we think it's appropriate to reach the issue.
- 12 Twenty-five percent of all drug seizures along the Mexican
- 13 border are hidden in gas tanks, that we've not only found
- 14 marijuana, cocain, heroin, currency, methamphetamine, there
- 15 have weapons and ammunition --
- 16 QUESTION: Does it matter how -- how much you have to
- 17 take apart of a car to make a search? Does that enter into
- 18 the ultimate resolution in the Government's view or do we
- 19 look at how easy it is to remove a gas tank and look at it?
- 20 Does that matter?
- 21 MS. BLATT: Well, it might matter, but it certainly
- 22 doesn't matter where the -- the compartment or container in
- 23 question is designed to be removed and put back together by
- 24 mechanics. A gas tank removal is something that can be done
- 25 within a reasonable time and that --

- 1 QUESTION: How much time does it take?
- 2 MS. BLATT: Well, in this case, once the --
- 3 QUESTION: To take it off and put it back?
- 4 MS. BLATT: Well, in this case it took under a half an
- 5 hour, but, Justice 0'Connor, I want to stress that in other
- 6 cases, depending on the type of car, it might take an hour
- 7 or two hours, and the last thing we want is our customs
- 8 official to be on a Fourth Amendment stopwatch and telling
- 9 the mechanic to rush. So they need ---
- 10 QUESTION: On the 25 percent figure, you say 25 percent
- of all seizures from vehicles? Does that include 25 percent
- of seizures where you search the person or?
- 13 MS. BLATT: No, it's 20 --
- 14 QUESTION: What's -- the 25 percent is a percentage of
- 15 what?
- MS. BLATT: Twenty-five percent of narcotics seizures
- 17 in terms of amount of seizures along land borders. That
- 18 doesn't include seaports --
- 19 QUESTION: Oh, 25 percent in terms of quantity?
- 20 MS. BLATT: In terms of number of seizures. It doesn't
- 21 necessarily mean how much volume, but it's a lot, given that
- 22 the gas tank is one of the largest containers.
- 23 QUESTION: But included in that base is seizures from
- 24 the person where somebody has it in their pocket and so
- 25 forth?

- 1 MS. BLATT: Yes, that's correct, but --
- QUESTION: Well, the gas tank here had 80 pounds in it,
- 3 didn't it?
- 4 MS. BLATT: Eighty pounds of marijuana with five
- 5 gallons of gas, and that's an enormous amount, and this
- 6 could have been another -- another -- other dangerous items,
- 7 it doesn't have to be just marijuana. And they have seen it
- 8 all. At the same time, someone does not store personal
- 9 effects in their gas tank. It's just a repository for fuel.
- 10 And this involved far less of an intrusion on privacy
- 11 interest than the type of searches that can happen and do
- 12 happen at the border, such as the traveler's baggage and the
- 13 passenger compartments in the vehicle.
- 14 QUESTION: May I ask of you if the Government has
- 15 procedures in place for the cases in which inadvertently
- 16 they damage the car or -- or maybe the thing might blow up
- on some occasion or something like that? What -- what's
- 18 remedy does the citizen or the maybe an alien or the citizen
- 19 have in that situation?
- 20 MS. BLATT: Any time there's damage to any types of
- 21 property at the border, the person is handed a claims form,
- 22 which is processed through customs, first under the Federal
- 23 Tort Claims Act. Now, there's an exemption for claims
- 24 arising out of the tension of properties by customs under 28
- 25 U.S.C. 2680(c), but assuming that happens, customs can pay,

- 1 and does pay, up to \$1,000 under the Small Claims Act, under
- 2 31 U.S.C. 3723. And Justice Stevens, there's another
- 3 statute, a customs-specific statute, 19 U.S.C. 1630, that
- 4 would permit customs to pay up to \$50,000, but the
- 5 restriction is for -- it has to be for non-commercial
- 6 properties, so that would be personal property that customs
- 7 damage. So there's --
- 8 QUESTION: I would think there are a lot of cases,
- 9 repair bills are getting pretty expensive now, where \$1,000
- 10 wouldn't cover it, the damage to a car.
- 11 MS. BLATT: Well, that may be, Your Honor, but this
- 12 doesn't involve claim of damage and --
- 13 QUESTION: No, I just -- but it's -- it's sort of in
- 14 the background as we're asking whether it's reasonable in
- 15 the -- in the -- in an ultimate sense, and I just -- that's
- one of the things that I'm concerned about is --
- MS. BLATT: Well, sure, a gas tank is about \$100, \$200
- 18 item, and it's conceivable that any search can result in
- 19 damage. Now, respondent has never claimed --
- QUESTION: You mean to repair it or to replace it?
- 21 MS. BLATT: Well, you're right. You could have -- you
- 22 could have --
- 23 QUESTION: When you say \$100, to reconnect it, it's
- 24 about \$100?
- MS. BLATT: That's right. You would -- no, the item

- 1 itself probably costs under \$200, but you would have labor
- 2 costs.
- 3 QUESTION: Well, that's not true. I recently had to
- 4 get one, and it's expensive, I can tell you.
- 5 (Laughter.)
- 6 MS. BLATT: Well, depending on the car, the ones I've
- 7 seen have been under \$200, but you would have associated
- 8 labor costs and maybe other parts. But the basic point is
- 9 that this is a container, it's a paradigmatic type of item
- 10 that can be opened by the -- at the border without any
- 11 particularized suspicion. And --
- 12 QUESTION: Ms. -- Ms. Blatt, may I just go back before
- 13 you go on with your argument to follow up on Justice
- 14 Stevens' question? You spoke of the \$50,000 limit as being
- 15 for damage or, I guess, destruction of non-commercial
- 16 property. Does -- does the non-commercial mean, as I would
- 17 assume it would mean, that a truck or lorry that is driven
- 18 as a -- as a carrier would not be covered, damage to that
- 19 would not be covered by the \$50,000 coverage?
- 20 MS. BLATT: That's right. And property is --
- 21 QUESTION: So if the -- if the truck, I mean,
- 22 if the commercial truck catches fire as a result because
- 23 there's a spark in the gas tank and everything goes up in
- 24 flames, in effect there's no redress?
- 25 MS. BLATT: Well, I don't know too many commercial

- 1 importers that don't have insurance that would cover damage
- 2 by customs, but the important thing is --
- 3 QUESTION: No, but the customs isn't going to pay for
- 4 it.
- 5 MS. BLATT: Customs is not going to pay for that.
- 6 QUESTION: But this would happen in a --
- 7 MS. BLATT: But --
- 8 QUESTION: -- reasonable search too, wouldn't it?
- 9 MS. BLATT: Excuse me?
- 10 QUESTION: I'm -- this would happen in a search where
- 11 there is probable cause as well, it could happen, couldn't
- 12 it? When there's -- when there's reasonable suspicion, the
- 13 same thing could happen, couldn't it? And you also wouldn't
- 14 have to pay for the truck?
- MS. BLATT: Well, that -- that's absolutely true, but -
- 16 -
- 17 QUESTION: Right, and you would also --
- 18 QUESTION: And that would -- and that would not render
- 19 what was otherwise a reasonable search unreasonable, would
- 20 it?
- 21 MS. BLATT: It would depend. As long -- assuming
- 22 they're acting reasonably in carrying out the search, it's
- 23 still reasonable and --
- QUESTION: The mere fact that there's no compensation
- 25 for actual damage, accidental damage to -- to the truck

- 1 would not render the reasonable search unreasonable if there
- 2 were suspicion, right?
- 3 MS. BLATT: That's correct.
- 4 QUESTION: And the reason --
- 5 QUESTION: So why should it do it here?
- 6 MS. BLATT: There have been thousands of disassemblies
- 7 at the border --
- 8 QUESTION: But isn't -- isn't the point that in -- in
- 9 the -- in the hypothetical that Justice Scalia puts, with
- 10 the probable cause, we start with the assumption that the
- offices are in there acting reasonably. The question in
- 12 this case is posed by Justice Stevens' question. Would the
- 13 potential for damage -- is it reasonable to go in there in
- 14 the first place without probable cause? So that is a
- 15 different issue, isn't it?
- 16 MS. BLATT: Well, no, I think it's reasonable to search
- 17 property at the border by virtue of the fact it's at the
- 18 border, and given the Government's overriding interest and
- 19 the person's reduced expectations. But Justice Souter,
- 20 there has been no known or reported instance of this
- 21 hypothetical risk materializing at the border with respect
- 22 to a customs search.
- 23 QUESTION: Ms. Blatt, you mentioned, you started to
- 24 give a number, 1,000 searches, fuel tank searches, and then
- 25 you gave a number earlier about how many gas tanks turned

- 1 out to have contraband or something. Do you know what
- 2 percentage of those gas tanks were -- was there disassembly
- 3 and what percentage were done by a less intrusive means by
- 4 the dog and the tapping on the fuel tank?
- 5 MS. BLATT: Well, all gas tank seizures, which there
- 6 have been thousands, have to be done by removal and
- 7 disassembly of the tank. There are, you could call them
- 8 searches, because that's what they are, of gas tanks that
- 9 don't involve removal and disassembly, if you use
- 10 sophisticated equipment such as density busters and X-rays.
- 11 But all these seizures that are occurring at the border, in
- 12 order to get to the drugs, you have to unscrew the bolts
- 13 that are holding the tank to the undercarriage of the
- vehicle and remove the tank and open it up.
- 15 QUESTION: Is the practice then to just go straight to
- 16 that procedure and skip the dog and the tapping, or do they
- 17 go through the whole thing?
- MS. BLATT: Well, they have dogs at all the major ports
- 19 of entry, but the dogs don't always alert, so I wouldn't say
- 20 it's necessarily skipping, but the dog may not alert. They
- 21 also at some of the facilities have what are known as fiber
- 22 optic scopes, which are extremely sophisticated and
- 23 effective equipment. Unfortunately, 75 percent or higher of
- 24 all tanks have, in the filler tube, have an anti-siphoning
- 25 valve that blocks the entry of the scope into the tank, but

- 1 they will try that if they have it. It's not always
- 2 available. It's an extremely expensive piece of equipment.
- 3 It costs \$160,000 per unit. But if they have that,
- 4 presumably they try that first, and if it's blocked, then
- 5 they put the car up on a lift and unscrew the metal bolts
- 6 that are holding them that -- to the metal straps that are
- 7 holding the tank and they'll remove the tank. And then from
- 8 there on it's pretty straightforward on how to open up the
- 9 tank.
- 10 QUESTION: But if we -- if you prevail in this case and
- 11 they don't have to do that, they can just say it's good
- 12 enough to go right to the disassembly and we don't have to
- 13 bother with dogs and maintaining dogs and anything else?
- MS. BLATT: Yeah, that's right. Our position is where
- 15 the procedure imposes only a modest intrusion on interests
- 16 protected by the Fourth Amendment, the officers don't have
- 17 to exhaust every least intrusive method.
- 18 QUESTION: Obviously that would be the result if we
- 19 were to support the Government's view here, and I think
- 20 we're interested in knowing how often people's gas tanks
- 21 would be disassembled if the Government's view prevails
- 22 here. How many times percentage-wise would people crossing
- a land border expect to have their gas tank removed if the
- 24 Government prevails here?
- 25 MS. BLATT: It's -- it's --

- 1 QUESTION: I mean, let's say 1,000 cars cross the
- 2 border point in an hour. What percentage of those will have
- 3 their gas tanks removed?
- 4 MS. BLATT: Not very many, Justice 0'Connor. Let me
- 5 give you these statistics. There have been 120 million
- 6 vehicles that passed through this country's borders last
- 7 year, and over the last four years, four years, there have
- 8 been 8,000 gas tank disassemblies.
- 9 QUESTION: Yeah, but you didn't have this rule
- 10 established that you didn't need reasonable suspicion. What
- 11 we're asking you to speculate on is if the Government
- 12 prevails and we say, fine, you can take the gas tank off,
- 13 you don't have to have any degree of reasonable suspicion.
- 14 Then how many will there be?
- MS. BLATT: Exactly the same. It has always been the
- 16 rule up until the Ninth Circuit that we could take apart a
- 17 gas tank without reasonable suspicion. Customs officials -
- 18
- 19 QUESTION: Have any of the other circuits followed the
- 20 Ninth Circuit's -- other circuits have that -- which have
- 21 land borders?
- MS. BLATT: No, no, they've always been able to take
- 23 apart a gas tank on something less than reasonable
- 24 suspicion. But Justice O'Connor, it is true that as a
- 25 practical matter customs does not take the time or energy to

- 1 take -- to call the mechanic, pay for the mechanic to take
- 2 apart the gas tank unless their suspicions are focused on
- 3 the gas tank, and it will usually be because of the dog
- 4 alerts, or the more common situation is it -- that they're
- 5 just not sure whether that gas tank has been altered. Maybe
- 6 a bolt looks different from another bolt or it looks like
- 7 it's been unscrewed, and it may be the person had their gas
- 8 tank worked on, but they're just not sure, they have some
- 9 concern about the person's travel plan story and so they --
- 10 they want to go ahead and make sure the gas tank's not
- 11 containing contraband.
- 12 QUESTION: Suppose -- suppose you prevail. Are there
- any regulations or -- or procedures under which you'll keep
- 14 statistics and data, so that say over -- suppose you
- 15 prevail, then over the next five years we can -- we can look
- 16 back and see that there have been 10,000 searches and
- 17 contraband has been discovered only 5 percent of the time or
- 18 something?
- 19 MS. BLATT: Yes, they keep statistics on seizures on
- 20 narcotics and what are known as positive and negative
- 21 seizures. And in the last four years of the 8,000 gas tank
- 22 seizures that have happened, 85 to 90 percent of those have
- 23 been what are known as positive hits or there's been a
- 24 presence of contraband, and so 10 to 15 percent of those
- 25 have been so-called negative searches where the tank is

- 1 reassembled and the motorist sent on their way, and I -- we
- 2 would expect that those statistics to continue, that they
- 3 have limited resources and they conduct a search when they
- 4 think it's appropriate and necessary.
- 5 QUESTION: But you don't know of the 8,000 what percent
- 6 were without any suspicion?
- 7 MS. BLATT: No, but there's never been any kind of
- 8 requirement. I -- I think we can --
- 9 QUESTION: All right. So --
- 10 MS. BLATT: -- confidently say their suspicions were
- 11 focused on the gas tank, whether or not that that would have
- 12 convinced a court that it was reasonable under --
- 13 QUESTION: Yeah, I see.
- MS. BLATT: -- this Court's definition I think is
- unclear.
- 16 QUESTION: Are there any rules or administrative
- 17 procedures in the customs that would say -- that would apply
- 18 in respect to suspicionless searches of gas tanks? For
- 19 example, random searches, do it once a month or here's -- we
- 20 have a random program or we check up to see how it's going
- 21 or -- are there -- are -- is it just each customs agent for
- 22 himself when -- if you win, is it each customs agent for
- 23 himself with no check whatsoever?
- 24 MS. BLATT: No, well --
- 25 QUESTION: Or are there internal administrative checks

- 1 that would be a kind of substitute for a judicial check?
- 2 MS. BLATT: There are extensive training of customs
- 3 officials --
- 4 QUESTION: But what does it say --
- 5 MS. BLATT: -- about how to go about searching a car,
- 6 where to look, where -- where smugglers typically hide their
- 7 drugs, and what type of evidence they may leave behind, and
- 8 that's what the agent is looking for. The agents are also
- 9 trained though, Justice Breyer, to rely on their experience
- 10 and intuition and hunches, and over time border officials
- 11 gather extensive experience about what they're looking for.
- 12 QUESTION: When --
- 13 MS. BLATT: They also can consult with a supervisor if
- 14 they have a question about whether a search should actually
- 15 be done.
- 16 QUESTION: So, for example, you have a customs agent
- 17 whose experience leads him to believe that parents with
- 18 small children are more likely to be smuggling heroin. Now,
- 19 this would be an odd customs agent. Is there anything in
- 20 the system that would discover that this is the person who's
- 21 doing all the suspicionless checks and something's gone
- 22 wrong here, so there's -- do you see what I'm looking for?
- 23 MS. BLATT: Well, his --
- QUESTION: I'm looking for some way of --
- 25 MS. BLATT: -- supervisor would be aware of the search,

- 1 but with a 85 to 90 percent success rate, that possibility
- 2 seems rather remote.
- 3 QUESTION: But then you have the suspicion searches in
- 4 that 85 percent. I'm trying to figure out if we have each
- 5 customs agent for himself to conduct whatever suspicionless
- 6 searches he wants, and you have a few of the, perhaps in
- 7 every organization there are a few unusual ones who cause
- 8 some problems, are there any internal checks within the
- 9 system, because you're going to not have a judicial check?
- 10 I wonder if there are any administrative ways.
- 11 MS. BLATT: There may be checks where people can file
- 12 complaints, I don't know. But the same officer could be
- 13 instructing that the spare tire compartment be taken apart
- 14 or that a tire be taken out or that every scrap of luggage
- 15 can be taken off or that the person could empty their
- 16 wallets, their shoes, their purses, their clothing, and put
- 17 the person to a considerable inconvenience.
- But a gas tank is not a container, Your Honor, that
- 19 there's some sort of heightened expectation of privacy. It
- 20 stores fuel.
- 21 QUESTION: So assume that if there's any de facto
- 22 check, there's more likely a check on the gas tank than
- 23 there is on emptying your wallet and taking your shoes off
- 24 and everything else, namely the expense that it causes to
- 25 the customs service in time -- in terms of the time of its

- 1 agents, and I suppose you have to pay these mechanics that
- 2 come and do it.
- 3 MS. BLATT: Yeah, it's about -- cost runs about a cost
- 4 of \$90 to \$140 per visit, but Justice Scalia, there are
- 5 also, very consistent with your point, hundreds of cars in a
- 6 lane that this inspector has to get through, and they always
- 7 are concerned about moving through the legitimate traffic
- 8 and legitimate trade. They want to get people in, they want
- 9 to get people past the border. At the same time, they're
- 10 extremely concerned about what's in -- what people might be
- 11 concealing in their vehicles, and a vehicle is an extremely
- 12 large container and a gas tank is a relatively large
- 13 container, and given that it is 25 percent of all drug
- 14 seizures have been hidden in the gas tank, they have an
- 15 essential interest in being able to not only detect it when
- 16 they think it might be there, but also deter it.
- 17 It has been customs' experience over many, many years
- 18 that smugglers are looking to exploit any weakness along our
- 19 border security efforts, and they will readily place their
- 20 drugs where they're least likely to be detected.
- 21 QUESTION: Does that mean, for example, that you could
- 22 rip out all the upholstery because you can hide drugs inside
- 23 the uphol stery?
- 24 MS. BLATT: Well, ripping out the upholstery would
- 25 first present a question of what kind of intrusion there is

- 1 on -- under the Fourth Amendment or an interest protected on
- 2 the Fourth Amendment, and there may be a significant
- 3 deprivation of a property interest. Now, we would probably
- 4 contend that we could rip what upholstery was reasonably
- 5 necessary to conduct the search.
- 6 QUESTION: I thought -- I thought you would, and maybe
- 7 I'm recalling your brief incorrectly, but I thought you --
- 8 you made a distinction between the kind of intrusive bodily
- 9 search like a strip search and said that's the only one
- 10 where you would need reasonable suspicion. All others, all
- 11 that involve only property and not the person, the rule
- 12 should be at the border, anything goes, no reasonable
- 13 suspicion required. Is that the position the Government is
- 14 taki ng?
- 15 MS. BLATT: There's a small nuanced caveat to that. We
- 16 think we can search property without suspicion and use
- 17 whatever force is reasonably necessary. At the same time,
- 18 Justice Ginsburg, the Constitution still applies with
- 19 respect to the property and the search has to be carried out
- 20 in a reasonable manner, and if someone took a giant axe and
- 21 starting whacking away at leather upholstery, that would
- very well constitute an unreasonable search.
- But this case doesn't involve a claim of damage and
- 24 respondent has never said that he was deprived of a
- 25 significant possessory interest in his gas tank. Rather,

- 1 what happened, it was taken apart and it could have been
- 2 easily put back together.
- 3 QUESTION: But your -- your answer to my question about
- 4 property is, as long as you're not wantonly destructive, you
- 5 can -- any -- anything that's in the car as distinguished
- 6 from a person?
- 7 MS. BLATT: That's our -- that would be our position,
- 8 but I'm saying it also involves a very distinct factor, and
- 9 that is that there's a deprivation of a significant property
- 10 interest if the item is going to be obliterated or its value
- 11 going to be destroyed, and that's not the contention made in
- 12 this case or the type of deprivation of a privacy -- of
- 13 property interests you would have with a gas tank. But
- 14 sure, if you took a vase and smashed it when you could have
- 15 looked in it, or let me just say if you wanted to open up
- 16 the trunk --
- 17 QUESTION: Well, but not just on the -- the -- if you
- 18 smash it unnecessarily, but suppose the only way to get
- 19 behind the fabric in say a seat cushion or something like
- 20 that is to cut it open. It -- does your policy apply to
- 21 that situation too?
- 22 MS. BLATT: Well --
- 23 QUESTION: Because I don't suppose you have a
- 24 seamstress who sews up the seat right away.
- 25 MS. BLATT: Right. Well, we would look at first what

- 1 the type of deprivation is, and if it's a teeny little tear
- 2 that can be easily repaired, maybe there's not a significant
- 3 deprivation.
- 4 QUESTION: But suppose it's something that cannot be
- 5 repai red.
- 6 MS. BLATT: Let's --
- 7 QUESTION: You have to cut up a seat -- a seat cushion.
- 8 What -- what do you do?
- 9 MS. BLATT: Let's suppose that there's a significant
- 10 deprivation. It would at least be reasonable for the court
- 11 to look at what kinds of alternatives were available to the
- 12 Government. As a practical matter, Justice Stevens, we --
- 13 customs officials have long, skinny metal probes which are
- 14 like needles that they use to search upholstery, so if it's
- 15 fabric you wouldn't even see it going in and out. If it's
- 16 leather, you probably are going to get a tiny hole. Now,
- 17 whether that would constitute a significant deprivation --
- 18 QUESTION: I see.
- 19 MS. BLATT: -- might turn on the facts and
- 20 circumstances, but these are wonderful pieces of equipment
- 21 that customs officials use all the time to look inside
- 22 places that are hard to see, and they use them exactly on
- 23 seats.
- 24 But to be sure, Justice Stevens, customs gets
- 25 complaints about upholstery. They let a dog into a car and

- 1 the dog scratches the upholstery or the agent's going in
- 2 there and searching and he steps on something.
- 3 These kinds of things happen at the border and customs
- 4 have to -- have a job to do and they ve got to use whatever
- 5 force is reasonably necessary. But I think these cases are
- 6 separate because they involve some arguably significant
- 7 deprivation of the owner's possessory interest in that piece
- 8 of property. If it's a leather seat and it's torn, the
- 9 value's gone down.
- But the Ninth Circuit applies a rule that doesn't let
- 11 customs officials open up a container even where they can
- 12 put it back without damaging the tank, and so we think that
- 13 case is quite distinct.
- Mr. Chief Justice, I'd like to reserve the balance of
- 15 my time.
- 16 QUESTION: Very well, Ms. Blatt.
- 17 Mr. Hubachek. Am I pronouncing your name correctly?
- 18 MR. HUBACHEK: Yes, Mr. Chief Justice.
- 19 ORAL ARGUMENT OF STEVEN F. HUBACHEK
- 20 ON BEHALF OF THE RESPONDENT
- 21 MR. HUBACHEK: Mr. Chief Justice, and may it please the
- 22 Court:
- The Court's decision in Montoya established that for a
- 24 search other than the routine border search, reasonable
- 25 suspicion was required.

- 1 QUESTION: Well, Mr. -- Mr. Hubachek, Montoya discussed
- 2 that in the context of a search of the person. It -- it
- 3 said we reserve judgment on whether a strip search of his
- 4 body --- it was talking about people, not gas tanks.
- 5 MR. HUBACHEK: Absolutely, Mr. Chief Justice, but four
- 6 courts of appeals have unanimously applied the analysis in
- 7 Montoya to searches of property or effects under the Fourth
- 8 Amendment. The Ninth Circuit's decision in Molina-Tarazon
- 9 is consistent with those cases in that it applied the
- 10 Montoya paradigm to the search of the gas tank and the
- 11 seizure of the gas tank.
- 12 QUESTION: Well, would you say that a ship coming in at
- 13 a port in our country from elsewhere cannot be searched
- 14 thoroughly without reasonable suspicion?
- MR. HUBACHEK: A ship could be searched thoroughly
- 16 without reasonable suspicion. I -- but --
- 17 QUESTION: But a land vehicle coming from, for example,
- 18 Mexico at the land border crossing cannot be?
- 19 MR. HUBACHEK: Well, I -- the distinction that I would
- 20 draw would be the point --
- 21 QUESTION: What is the difference?
- 22 MR. HUBACHEK: -- of disassembly. I don't think that
- 23 you can disassemble conveyances that come to the border.
- QUESTION: You think that if the ship came in that the
- 25 gas tank could be removed and examined for presence of

- 1 illegal goods?
- 2 MR. HUBACHEK: I -- I don't think that it would be
- 3 reasonable to disassemble a ship either, particularly in
- 4 light of all of the various methods that are available. I
- 5 don't think it's supported historically either. You know,
- 6 the initial statutes that the Solicitor General cited in the
- 7 brief don't support any sort of disassembly of conveyances,
- 8 the -- particularly the 1790 statute. What it talks about
- 9 is allowing customs officials on board to look around, to
- 10 mark items, to take records and so on and so forth, and then
- 11 when items are being passed through customs, then the
- 12 customs officer --
- 13 QUESTION: But in today's world, the figures, the
- 14 statistics are staggering about how many narcotics are
- 15 brought into our country by way of the use of gas tanks. I
- 16 mean, that's an incredibly large figure.
- 17 MR. HUBACHEK: And I certainly would --
- 18 QUESTION: And -- and what are we supposed to do about
- 19 that?
- 20 MR. HUBACHEK: Well, Justice O'Connor, I think that
- 21 what we're supposed to do about it is to use the methods
- 22 that are tried and true by the customs service itself. If
- 23 the customs service itself wants to move away from
- 24 dismantling-type searches into searches that involve the use
- 25 of the -- their technology --

- 1 QUESTION: Well, they have to dismantle to get into a
- 2 gas tank where it -- the opening will not permit the entry
- 3 of a -- the little looking device.
- 4 MR. HUBACHEK: Well, sometimes -- maybe in the brief I
- 5 was too excited by all this technology that's available, but
- 6 I think that sometimes it's important to start back at the
- 7 initial things. Molina-Tarazon, for instance, the case that
- 8 developed this rule, found reasonable suspicion based upon
- 9 mud spatterings on the bottom of the tank. Carreon, the
- 10 Tenth Circuit decision, found reasonable suspicion in large
- 11 part based upon the fact that certain bolts were shiny.
- 12 So --
- 13 QUESTION: Mr. Hubachek, now you say, you give the
- 14 impression that all courts of appeals have agreed with the
- 15 Ninth Circuit. Ms. Blatt gave the impression, at least to
- 16 me, that the Ninth Circuit was alone on this. What is the
- 17 state of decisions, say in the Fifth Circuit, which has so
- 18 much land border like the Ninth Circuit?
- 19 MR. HUBACHEK: Mr. Chief Justice, no court but the
- 20 Ninth Circuit has addressed this specific issue here, the
- 21 dismantling of gas tanks. The Fifth Circuit, though, has
- 22 held --
- 23 QUESTION: Is it not done along the Texas border?
- MR. HUBACHEK: I'm sure it is done, but there just
- 25 hasn't been a case that has arisen.

- 1 QUESTION: But there hasn't been a reported case where
- 2 it was challenged?
- 3 MR. HUBACHEK: That's correct. But however, the Fifth
- 4 Circuit has decided that intrusive searches of property are
- 5 subject to the Montoya analysis and that reasonable
- 6 suspicion is required in a drilling case called Rivas. And
- 7 in that case, you know, they used a drill to drill into the
- 8 vehi cl e.
- 9 QUESTION: Is -- is it the -- you -- you described the
- 10 search as intrusive, but as I understand it, your objection
- 11 is not to the intrusion, your objection is to the
- di sassembly.
- 13 MR. HUBACHEK: Yeah, yes, that's correct.
- 14 QUESTION: So -- so the -- the -- I -- I assume your
- 15 objection rests on either or both of these grounds, either
- 16 the value of the property, which is either lessened or
- 17 placed at risk, or the inconvenience to the driver and
- 18 passenger while the -- while the intrusion or the
- 19 disassembly goes on. Which is it?
- MR. HUBACHEK: I would say it's both of those and I
- 21 think that the -- of course, the Court's Soldal decision
- 22 establishes that a meaningful interference, even if there's
- 23 no privacy interest at all, still implicates the Fourth
- 24 Amendment. But certainly there are issues with respect to
- 25 value. If my gas tank has been dis --

- 1 QUESTION: All right, you know, what is the issue on
- 2 value? They'll put it back together again, there's
- 3 apparently no record that -- that these blow up all the
- 4 time.
- 5 MR. HUBACHEK: Well --
- 6 QUESTION: So -- so what is the -- the property
- 7 concern?
- 8 MR. HUBACHEK: Well, I think that there a number of
- 9 concerns. Number one, do -- if I resell the car, do I have
- 10 to disclose that the gas -- the fuel system was
- 11 disassembled? I mean, what if I have a warranty? Does that
- 12 exclude things from a repair by the warranty because it's
- 13 been worked on by someone who's not authorized by Ford or
- 14 whatever company owns the car? Are there issues with
- 15 emissions? You know, this is a 1987 vehicle that we're
- 16 talking about and the systems are much more complicated now.
- 17 I just read yesterday a regulation indicating if you have a
- 18 .04 gap, you have to have a sensor that can determine if you
- 19 have that much leakage, .04 inches, that you have to have a
- 20 sensor that determines that kind of leakage. Would it
- 21 violate the terms of your lease to have some unauthorized
- 22 person or some person you don't know about to go ahead and
- 23 di sassemble --
- QUESTION: Your -- your clients weren't worried about
- 25 all that apparently. I mean, I don't think 60 pounds of

- 1 cocaine was good for the gas tank either, was it?
- 2 (Laughter.)
- 3 MR. HUBACHEK: No, I'm sure that it's not, and
- 4 certainly you'd have to --
- 5 QUESTION: Is that -- is that the only kind of -- I
- 6 mean, I take it you concede there's no privacy interest
- 7 here?
- 8 MR. HUBACHEK: Well, I --
- 9 QUESTION: And -- is that right?
- 10 MR. HUBACHEK: It -- it certainly is -- is not a
- 11 tremendous privacy interest.
- 12 QUESTION: Well, is there any?
- 13 QUESTION: Well, all right. So there's no privacy
- 14 interest and all there is is an interest that you don't want
- 15 the Government hurting your property, which is conceivable
- 16 in an interest. But on the other hand, they say no privacy
- 17 interest, conceivable the Government will hurt your
- 18 property. Every day of the week we deal with government
- 19 people might hurt our property. And on the other side, 25
- 20 percent of all the drugs that come into the United States
- 21 outside -- by land, come in in gas tanks, so this is an
- 22 overwhelming interest for letting you do it. After all,
- 23 they search your suitcases, they search my pockets, they
- 24 search every piece of luggage, they -- they search anything
- 25 you're bringing in, and it's not an unusual thing at a

- 1 border.
- 2 So -- so, how -- how do you respond to this strong
- 3 interest on their side and no privacy interest and very
- 4 little property damage risk on the other side?
- 5 MR. HUBACHEK: Well, I don't agree that there's very
- 6 little property damage risk based on the -- the other things
- 7 that I've just mentioned. Plus there's also the issue of
- 8 the security of the individual, which was focused on in
- 9 Molina-Tarazon, you know, what confidence do you have that
- 10 this crucial system in your vehicle is going to be reliable
- 11 when it's been taken apart --
- 12 QUESTION: Well, presumably the person filling the gas
- 13 tank with drugs had to disassemble the tank to put the drugs
- 14 in there, so apparently willing to take that risk --
- MR. HUBACHEK: But --
- 16 QUESTION: -- but not willing to let the customs
- 17 service do the same thing?
- 18 MR. HUBACHEK: Right. Well, people who smuggle drugs
- 19 in gas tanks are willing to take a lot of risks, but the
- 20 average traveler who comes to the border and is faced with
- 21 the possibility of random disassembly of their gas tank is
- 22 not going to be willing to take those risks.
- QUESTION: Well, how -- how often does that happen that
- 24 an innocent person has his gas tank person random --
- 25 randomly disassembled?

- 1 MR. HUBACHEK: Well, there's -- one of the weaknesses
- 2 of this record is -- is that although the customs service
- 3 claims that it's important for them to be able to do random
- 4 disassemblies, they haven't established any sort of program
- 5 under which they do random disassemblies, but there were
- 6 several hundred gas tank disassemblies in which there were
- 7 no drugs found.
- 8 QUESTION: Well, we were told that 15 percent or 20
- 9 percent of the time nothing is found, 80 or 85 percent
- 10 something is. That -- that's my understanding of the
- 11 Government's submission.
- 12 MR. HUBACHEK: Right. And I think that that supports
- 13 the notion that when they act upon suspicion and their
- 14 experiences, we've heard detail this morning that they can
- 15 be effective. That doesn't mean though that it's essential
- to have the ability randomly to disassemble based upon those
- 17 suspi ci ons.
- 18 QUESTION: They're not talking about randomly. They're
- 19 -- they're talking about -- I -- I think -- I think Ms.
- 20 Blatt said hunches. I mean, there, you know, there -- there
- 21 are just some intuitions that agents get that may not rise
- 22 to the level of what a court may acknowledge is an
- 23 articul able suspicion, and they shouldn't -- they shouldn't
- 24 have to worry about whether they have to prove that or not.
- 25 I -- do you really think they're going to do it when -- when

- 1 there's no reason whatever to do it?
- 2 MR. HUBACHEK: Well, that -- that's the problem with
- 3 absolute discretion. Any -- any officer across the United
- 4 States can make the rules for that particular day. But I
- 5 think that it's important to bear in mind that these hunches
- 6 have, you know, there are many --
- 7 QUESTION: But we're talking about border searches with
- 8 customs officials who are trained and they have limited
- 9 budgets. Why do they want to pay the cost of having a
- 10 mechanic disassemble an engine unless they have a good
- 11 reason for doing it? I mean, it's inconceivable to me that
- 12 they try to run up the number just to run up the number.
- 13 It's too expensive. They don't have that kind of money.
- MR. HUBACHEK: Well, I think that any seizures that the
- 15 Court has required there actually be founded suspicion are
- 16 troublesome for the officers. I mean, if they pull people
- over randomly, that's time that's taken away from other
- 18 activities that they could be undertaking, so there's always
- 19 a natural disinclination to do that. But that doesn't
- 20 change the fact that this Court has repeatedly in --
- 21 QUESTION: But -- but not as easily observed and not as
- 22 easily recorded by supervisors. I mean, it seems to me if
- 23 you have an agent who repeatedly has a -- cars backing up at
- 24 the -- at the gate that -- that he's controlling, and who
- 25 repeatedly comes up empty on -- on gas tank searches, that

- 1 fellow's not going to be there very long. I mean, it, it's
- 2 easy to observe somebody who's abusing the system, it seems
- 3 to me.
- 4 MR. HUBACHEK: Well, again, I think that it's important
- 5 though that officers not be able to act arbitrarily across
- 6 the United States. It's not -- it's not necessarily going
- 7 to be limited to one officer so that we'll always be able to
- 8 weed them out.
- 9 QUESTION: In -- in your answer to Justice Souter's
- 10 question a few minutes ago, you said that not only was the
- 11 property interest important, but the inconvenience was a --
- 12 was a factor, and I don't know that we've ever said much
- 13 about that that would -- would support it. Certainly
- 14 there's going to be some inconvenience any time you cross a
- 15 border, and this thing, if it takes half an hour, is that
- 16 really a Fourth Amendment factor?
- 17 MR. HUBACHEK: Well, I -- I think it's a factor, but I
- don't think it's as important as the other factors we've
- 19 talked about, the potential diminution in value, the lack of
- 20 security upon the -- the individual who's driving away in a
- 21 vehicle that's been altered by unknown individuals, and the
- 22 fact that, you know, that --
- 23 QUESTION: When you -- when you -- once you -- you --
- 24 the -- the trunk is fair game, any luggage is fair game,
- 25 fancy Gucci shoes might be fair game, it seems to me that

- 1 the fuel tank, if we're looking at it from the point of view
- 2 of the -- the -- how much damage there might be or the cost,
- 3 is -- is a lesser thing than personal items, and also that
- 4 the privacy interest is much stronger in what we already say
- 5 can be done without suspicion.
- 6 MR. HUBACHEK: I -- I agree that the suspicion -- that
- 7 the privacy interest in the gas tank is not as high as the
- 8 other items that you've mentioned. However, it still is
- 9 true that when you put your Gucci shoes on, you're planning
- 10 to take them off, so if an officer takes them off to look at
- 11 them, that's not a problem. If they open up your luggage,
- 12 your luggage is expected to be opened, and in fact, 1461
- 13 requires that you furnish an opportunity to open up that
- 14 luggage. But no one expects that their gas tank when they
- buy a new car to a tremendous expense that they put their
- 16 family in, no one expects that that part of their vehicle is
- 17 going to be open like they know that their luggage is.
- 18 QUESTION: One other question is whether it is
- 19 unreasonable to -- to require them to expect it if they're
- 20 running their car back and forth across the border? I mean
- 21 --
- MR. HUBACHEK: Well, I -- don't think that it's --
- 23 QUESTION: What -- why is it wrong? What -- what test
- 24 do you -- do you urge as to -- as to when -- when a search
- 25 by border agents cannot be done? What -- what is the

- 1 criteria?
- 2 MR. HUBACHEK: I think when it involves disassembly of
- 3 property and --
- 4 QUESTION: Anything that involves disassembly. So --
- 5 so what about taking the cap off of a -- off of a bottle
- 6 that's there. Is that -- is that disassembly?
- 7 MR. HUBACHEK: Well, I think the cap off the bottle is
- 8 similar to the luggage. You would just open up the cap and
- 9 that -- that's what's expected to happen, but no one --
- 10 QUESTION: What if the bottle's sealed? I mean, you
- 11 know, it's -- it's -- it's a sealed bottle?
- 12 MR. HUBACHEK: I -- I guess --
- 13 QUESTION: You have to break the seal.
- MR. HUBACHEK: That could result, I mean, that may be
- 15 necessary --
- 16 QUESTION: That can't be done?
- 17 MR. HUBACHEK: That may -- it may be situations where
- 18 that shouldn't be done without --
- 19 QUESTION: Suppose it's the same as a -- suppose
- 20 there's a terrorism problem and --
- 21 QUESTI ON: Wow.
- QUESTION: -- they say that we want to search every
- 23 fifteenth truck that comes in, there might be anthrax or
- 24 bombs or whatever and we want to give the agents the power
- 25 to look thoroughly into these big trucks even without

- 1 suspicion. Now were you saying the Fourth Amendment would
- 2 stop that?
- 3 MR. HUBACHEK: If we're talking about a specific
- 4 threat, where there is, you know, a specific --
- 5 QUESTION: No, no, non-specific threat, it's the
- 6 present situation. The Government simply says, we're
- 7 worried about our borders, they're not secure, and we want
- 8 to look at the trucks, that we want the -- the customs
- 9 agents to be able to look at trucks that are coming in.
- 10 They may have dangerous items on -- in -- on board, and we
- 11 want them to look whenever they want. It's at the border,
- 12 just like your purse, just like your valise, just like your
- 13 bag. Now, what -- what's your view of -- is your case the
- 14 same, different, or what do you think of that case?
- MR. HUBACHEK: I -- I think -- I don't think that --
- 16 that suspicionless searches under those circumstances would
- 17 be reasonable because there's not been any showing that
- 18 random searches or disassemblies of gas tanks would be at
- 19 all effective. In Delaware v. Prouse, this Court
- 20 disapproved the process of pulling over people randomly to
- 21 check registrations, both because it was not demonstrated to
- 22 be effective, but also because it was not demonstrated to
- 23 have any sort of deterrent effect.
- QUESTION: All right, so in your view, suspicionless
- 25 searches of trucks, whether for bombs, anthrax, weapons, or

- 1 drugs all stand or fall together?
- 2 MR. HUBACHEK: Well, I think that -- I think that there
- 3 -- at least with the every 15 cars, there would be more of a
- 4 deterrent because then they would know that every fifteenth
- 5 car is being searched, but there is no program in place now,
- 6 there was nothing offered below, in fact, there was no
- 7 evidence offered below --
- 8 QUESTION: That's a different question. My question
- 9 was, do they stand or fall together?
- 10 MR. HUBACHEK: Right. I -- I think that the -- that
- 11 our case is stronger than your hypothetical.
- 12 QUESTION: Delaware against Prouse had nothing to do
- 13 with the border. I mean, that was on a highway -- inland
- 14 highway in Delaware. The Fourth Amendment has always been
- 15 much relaxed at the border.
- MR. HUBACHEK: No, I -- I agree with that, Mr. Chief
- 17 Justice, but my point from Delaware v. Prouse is that in --
- 18 in examining a random program, the Court looked to two
- 19 things. It looked to whether or not it was demonstrated to
- 20 be effective. It's not demonstrated to be effective here.
- 21 And it also looked to whether or not there was going to be a
- 22 deterrent effect from it, and there was no --
- 23 QUESTION: But -- but you just can't transplant a case
- 24 involving a car on a highway inland to the border.
- 25 MR. HUBACHEK: No, I understand. My point is -- is

- 1 that the empirical evidence was important in the Delaware v.
- 2 Prouse case, and that's how this Court distinguished it in
- 3 Sitz, which is a case that the Solicitor General cited in
- 4 support of the notion that the Court shouldn't look to other
- 5 alternatives.
- 6 QUESTION: What -- what do you do about United States
- 7 v. Ross when -- when you're urging your -- your -- your
- 8 disassembly point?
- 9 MR. HUBACHEK: Well --
- 10 QUESTION: Now that -- that was a case involving a
- 11 border search statute, not -- not the one at issue here, to
- 12 be sure, but nonetheless what we said, to quote it, is
- 13 certainly Congress intended custom officers to open shipping
- 14 containers when necessary and not merely to examine the
- 15 exterior of cartons or boxes in which smuggled goods might
- 16 be concealed. During virtually the entire history of our
- 17 country, whether contraband was transported in a horse-
- 18 drawn carriage, a 1921 roadster, or a modern automobile, it
- 19 was been assumed that a lawful search of a vehicle would
- 20 include search of any container that might include the
- 21 object of the -- of the search.
- MR. HUBACHEK: Well, I -- I think that --
- 23 QUESTION: Now, why isn't that applicable here?
- MR. HUBACHEK: I think that it -- actually, it's
- 25 consistent with our position, because the statutes that Ross

- 1 was talking about were the statutes from 1789 and 1790 that
- 2 I was referring to earlier, and what they allowed was the
- 3 customs officers to go on board the ships to mark things and
- 4 to make their records and so on and so forth, and then the
- 5 packages would then be opened by the customs officer, and
- 6 the first Congress thought this was a very significant act,
- 7 because not only did they require the customs officer to
- 8 open up the packages, but they had to have two reputable
- 9 witnesses, merchants outside the customs service, to observe
- 10 those. So that was a very significant event.
- But nothing in those statutes allowed disassembly of
- 12 vessels. It, in fact, it did authorize --
- 13 QUESTION: Well, now, your -- your -- your position
- 14 is -- is -- is any container, you're not just talking about
- 15 gas tank, you say nothing can be disassembled. So if I have
- some gizmo that is assembled and is not meant to be opened
- 17 again, you say if I bring that across the border the customs
- 18 agent can't look into it.
- 19 MR. HUBACHEK: Well, they can look into it with all of
- 20 the -- the various abilities that they have. If they have -
- 21
- QUESTION: They can't open it.
- MR. HUBACHEK: If they have reasonable ---
- QUESTION: They can't -- they can't open it.
- MR. HUBACHEK: If they have reasonable suspicion, they

- 1 can.
- 2 QUESTION: No, but without reasonable suspicion. I'm -
- 3 -
- 4 MR. HUBACHEK: No, I don't think they can open up the
- 5 gizmo without reasonable suspicion, but they still have all
- 6 of the abilities they have to bring to bear on that, all the
- 7 -- the experience, all of their technology, all of their
- 8 ability to examine things.
- 9 QUESTION: I think I -- I lost what you were
- 10 saying when you started referring to the gizmo. If -- if I
- 11 bring in -- if I buy a valuable statue in Europe and I have
- 12 it elaborately crated so it won't be hurt in transport, when
- 13 it gets to New York, can they open the crate to see what's
- 14 inside?
- 15 MR. HUBACHEK: Yes, they can, and that would be
- 16 consistent with the 1790 statute, which said that you could
- 17 open up the packages.
- 18 QUESTION: All right. So the difference between the
- 19 crate and the gas tank is, I take it, your concern that
- 20 after they've put the gas tank back together, there may be
- 21 some risk that it won't function or that the emissions
- 22 system will be affected? I mean, is that where you draw the
- 23 line between the crate and the tank?
- MR. HUBACHEK: Well, I think that the -- the line that
- 25 I'm drawing is -- is the line that was drawn by the first

- 1 Congress when they said that you can open up packages and
- 2 they didn't provide any additional authority on board the
- 3 vessels --
- 4 QUESTION: Well --
- 5 MR. HUBACHEK: -- to disassemble --
- 6 QUESTION: Yeah, but you're -- you're arguing a
- 7 constitutional restriction here. Your -- your argument is
- 8 not that Congress has not provided the authority. Your
- 9 argument is Congress can't provide the authority. So what,
- 10 it seems to me what Justice Souter is asking is, if Congress
- 11 can provide the authority to uncrate the statue, what
- 12 constitutional prohibition is there to uncrating the gas
- 13 tank?
- MR. HUBACHEK: Well, of course, in their brief, the
- 15 Solicitor Generals argued that that statute is -- does go
- 16 along with the constitutional protection, so I think that
- 17 the fact that the same Congress that passed the Fourth
- 18 Amendment had this narrow view of what you can open,
- 19 packages with the two witnesses there. And they were also
- 20 obligated if there was --
- 21 QUESTION: No, but, I mean, we -- we didn't have this
- 22 problem in 1790 or 1799, and the question is, what is the
- 23 difference in principle for constitutional purposes between
- 24 opening up, disassembling my crate, and disassembling the
- 25 gas tank? And the only thing that I can think of is, based

- 1 on what you've said so far, is the concern that maybe the
- 2 gas tank won't work or I'll have to disclose it to a
- 3 subsequent purchaser, or the emissions system will be hurt.
- 4 Do you have anything else to distinguish in principle
- 5 between the -- the uncrating and the opening of the tank?
- 6 MR. HUBACHEK: Well -- well, yes. There's also the
- 7 notion of the -- that was relied upon in Molina-Tarazon, the
- 8 security of the individual who's in the vehicle, and there's
- 9 also the --
- 10 QUESTION: Well, the security is -- is the -- is the
- 11 concern that maybe the tank won't work or -- or are you
- 12 saying maybe -- maybe the -- it'll blow up? Is that what
- 13 you mean by the security?
- 14 MR. HUBACHEK: Right, yeah.
- 15 QUESTION: Okay. Well, the individual, I assume, is
- 16 not in the car when they take the tank out, so we're talking
- 17 simply about property damage. When they uncrate the statue,
- 18 they might knock the hand off, but they can still uncrate
- 19 the statue. What -- anything else in principle between the
- 20 two situations?
- 21 MR. HUBACHEK: Well, I think that crates are intended
- 22 to be open. If, you know, you packed it carefully and
- 23 ultimately you intend to unpack it, so you intend to pack
- 24 the -- the crate. I don't think it's reasonable though to
- 25 disassemble a valuable piece of property that has safety

- 1 implications --
- 2 QUESTION: So it depends on my intention?
- 3 MR. HUBACHEK: Well, I think what --
- 4 QUESTION: I intend the crate to be opened, but when I
- 5 buy a gas tank I don't intend it to be opened?
- 6 MR. HUBACHEK: Right. I think that that's -- that's -
- 7 if there's --
- 8 QUESTION: But that's not the expectation of privacy
- 9 test.
- 10 MR. HUBACHEK: No, I think it's -- it's the property -
- 11 -
- 12 QUESTION: So this is a new test, I take it?
- 13 MR. HUBACHEK: No. Soldal establishes that even if
- 14 there is no invasion of privacy, there is still a Fourth
- 15 Amendment intrusion if there's a seizure of property. This
- is a meaningful interference with the -- your enjoyment of
- 17 the possession of your property.
- 18 QUESTION: No, but the distinction between the two
- 19 cases, I take it, now is the intent of the owner of the
- 20 property that is disassembled. In the one case, the owner
- 21 ultimately intends the crate to be opened up. In the other
- 22 case, he does not intend the gas tank to be opened up. Is,
- 23 is that it?
- MR. HUBACHEK: Well, I don't think it's a subjective
- 25 test. I think it would be -- we're talking about

- 1 reasonableness under the Fourth Amendment and --
- QUESTION: Well, if that -- it can't be that he doesn't
- 3 -- well, expected to be opened up. If it's -- if it's a
- 4 container where things can be carried, one of the things
- 5 that the Government said in its brief is that if luggage is
- 6 free and then this will become the container of choice, and
- 7 we know that in a very high percentage there have found
- 8 drugs there. So it is a container, we know it's been used
- 9 as a container. Why should it not be treated like any other
- 10 container?
- 11 MR. HUBACHEK: Well, I think it's different from any
- 12 other container because it's part of a vehicle that was
- 13 never expected or intended by its designers to be taken
- 14 apart in this manner. But I would also say that there's
- 15 been 15 years of history in which, you know, courts of
- 16 appeals have applied Montoya to searches of property. If
- 17 smugglers were changing their patterns in response to those
- 18 decisions, this -- the Tenth Circuit rendered its decision
- 19 15 years ago, the Fifth Circuit rendered its decision 5
- 20 years ago. The Government offered no evidence below that
- 21 there have been changes in smuggling patterns based upon
- 22 those courts' decisions applying a reasonable suspicion
- 23 standard.
- QUESTION: Yeah, but those -- those cases it didn't
- 25 involve gas tanks, if I understand correctly.

- 1 MR. HUBACHEK: That's -- that's correct. They didn't
- 2 involve gas tanks, but they involved vehicles, and basically
- 3 the theory was is that if smugglers --
- 4 QUESTION: May I -- may I ask you a hypothetical?
- 5 Supposing Congress passed a statute specifically authorizing
- 6 gas tank searches and providing in the statute that after
- 7 the search shall be conducted, the -- there will be two
- 8 people on hand, one, Mr. Goodwrench, and one Mr. Value
- 9 Appraiser, and they would have to give a good certificate,
- 10 both of them have to give a certificate that the value of
- 11 the car has not been impaired by what has been happened, and
- 12 if it has, the amount of value will be reimbursed
- 13 immediately by the Government to the owner. Would that be a
- 14 constitutional statute?
- MR. HUBACHEK: Well, I think that, you know, since
- 16 ultimately we're talking about reasonableness, that would
- 17 address some of the objections that I've made today, but I
- 18 still think --
- 19 QUESTION: Would it -- would it cure enough of them to
- 20 be constitutional is the question?
- 21 MR. HUBACHEK: I don't -- I don't think that it would,
- 22 because I still think that that's beyond what the First
- 23 Congress envisioned and that's a -- our best guide to what
- 24 the Fourth Amendment was intended to mean. They didn't
- 25 authorize the disassembly of the ships that were coming into

- 1 port. They didn't say that, you know, if you took two ship
- 2 builders on board. What they said was, you can take apart
- 3 the packages, things that are intended to be opened, but you
- 4 have to have two witnesses, and if it turns out that there's
- 5 nothing in there, you have to -- the customs officer would
- 6 have to pay --
- 7 QUESTION: My hypo gave you your two witnesses.
- 8 MR. HUBACHEK: I -- I understand, Your Honor.
- 9 QUESTION: If 85 percent of the people with the gas
- 10 tanks that were searched have the contraband, what you're
- 11 asking us to do is to protect the expectation of the other
- 12 15 percent. I -- I suppose that's the rule, but it -- when
- 13 the percentages get these high, it -- it seems to me to put
- 14 the exclusionary rule somewhat into question with reference
- 15 to the border. Suppose it was 95 percent. Do we still have
- 16 to protect the 5 percent of the people? I mean, I guess
- 17 that's the law.
- 18 MR. HUBACHEK: Well, Justice Kennedy, there's no
- 19 showing that adopting the rule that we're asking for would
- 20 have any effect on the effect -- effectiveness of the border
- 21 searches. There's no evidence offered below that, you know,
- 22 the -- if you deprive them of the ability to random searches
- 23 that there will be even one more person who would get
- 24 through. So I think that if they --
- QUESTION: Well, that works the other way around as

- 1 well.
- 2 MR. HUBACHEK: Well, that's true, but it would still
- 3 vest the absolute discretion across the border for any
- 4 customs inspector for no reason at all to disassemble
- 5 valuable property. That's inconsistent with the history of
- 6 the Fourth Amendment, it's inconsistent with the Nation's
- 7 earliest statutes, it's even inconsistent with section 1461,
- 8 which applies directly to entries from contiguous countries,
- 9 and that --
- 10 QUESTION: Well, for -- for no reason at all they can -
- 11 they can conduct searches of -- of the person, right,
- 12 without any suspicion? That's okay.
- 13 MR. HUBACHEK: That's correct.
- 14 QUESTION: The Gucci shoes and everything else. But
- 15 somehow when you -- when you reach this -- this magical,
- what, disassembly of a vehicle, that that has some special
- 17 constitutional status. I -- I find that quite implausible.
- 18 MR. HUBACHEK: Well, Justice Scalia, I think that the
- 19 importance is, is that it is very -- we're asking for a
- 20 standard that's -- comports with what was adopted in 1789
- 21 and 1790, and the 1461 statute that's currently applicable
- 22 talks about allowing the customs inspectors to look inside
- 23 the vehicle by providing a key, not by providing a lift or
- 24 providing tools, but by providing a key. That's what's
- 25 reasonable, that's what's routine, that's what's should be

- 1 protected by the Fourth Amendment.
- 2 QUESTION: Do you -- do you question the -- the
- 3 Government gave an example, I think from fiscal year 2003.
- 4 They said 300 fuel tanks were disassembled and put back
- 5 along the southern border without incident, that is, no
- 6 explosion and no malfunction in the vehicles for the
- 7 travels.
- 8 MR. HUBACHEK: I don't have any additional information
- 9 about those. I mean, I don't know if that violated those
- 10 individuals' leases, whether they felt a lack of security as
- 11 was discussed in the Molina-Tarazon case, whether their
- 12 warranties were any way affected, they simply don't have any
- 13 information.
- 14 QUESTION: But it would be a graver concern than a
- 15 warranty if the vehicle might blow up after. And -- but
- 16 there doesn't seem to be any evidence of that, that there's
- 17 a high risk that that would occur.
- 18 MR. HUBACHEK: Well, there's no risk -- apparently
- 19 there's no evidence of anything blowing up, but that doesn't
- 20 mean that individuals' security was implicated as they drove
- 21 away from the border knowing that their valuable property
- 22 had been altered by unknown government functionaries.
- 23 If the Court has no further questions, I'll submit.
- QUESTION: Thank you, Mr. Hubachek. Ms. Blatt, you
- 25 have three minutes remaining.

- 1 REBUTTAL ARGUMENT OF LISA S. BLATT
- 2 ON BEHALF OF THE PETITIONER
- 3 MS. BLATT: Thank you, Mr. Chief Justice. Justice
- 4 Kennedy, you asked about the 25 percent figure, and in the
- 5 appendix to the petition at 12a, that 25 percent figure
- 6 relates to vehicle drug seizures, so what customs meant by
- 7 seizures was from the vehicle. That wouldn't include stuff
- 8 found in someone's pockets.
- 9 Justice Breyer, you asked about how we track searches.
- 10 There's apparently a nationwide computer tracking system
- 11 where customs tracks all of their searches, both positive
- 12 and negative, and when there's a positive report search,
- 13 it's called a seizure. When there's a negative, it's called
- 14 an incident report, and the agent is in fact required to
- 15 document what his reasons were -- were for conducting the
- 16 search, and the supervisor must read that, and if there was
- 17 a problem developing about improper use of his resources at
- 18 the border, the agent would be either trained or
- 19 di sci pl i ned.
- 20 QUESTION: Are those public documents?
- 21 MS. BLATT: I would doubt it. I don't know, Justice
- 22 Kennedy, but given that it includes the reasons for
- 23 conducting the search, but I -- I just don't know. I know
- 24 it's called the TECS, but I don't know whether that's public
- 25 or not.

- 1 QUESTION: Is it public that such a thing exists? Is
- 2 there --
- 3 MS. BLATT: I've just made it public.
- 4 (Laughter.)
- 5 QUESTION: But -- but -- I mean besides your word for
- 6 it. I trust you implicitly, but I'd like to be able to cite
- 7 something other than you.
- 8 (Laughter.)
- 9 MS. BLATT: I -- I'd have to go --
- 10 QUESTI ON: Okay.
- 11 MS. BLATT: -- on the Internet or something like that,
- 12 Justice Scalia.
- 13 QUESTION: I don't want to cut you off if you had
- 14 something else to say.
- MS. BLATT: No, that was --
- 16 QUESTION: I just want -- I do think it's correct
- 17 though, is it not, that what really we're asked to decide is
- 18 whether you have the power to make random searches? I know
- 19 that they're costly and unlikely, but I think it -- it's --
- 20 it's not unlikely in today's world that you might decide you
- 21 want to search every one-hundredth vehicle or ever twenty-
- 22 fifth vehicle to let the world know that even if they hire
- 23 Ronald Coleman they might get searched. That is correct,
- 24 isn't it?
- 25 MS. BLATT: That's correct, Justice Stevens, and it's

that the commissioner of customs might say, or if there was some vague intelligence about smuggling in pick-up trucks, they might want to do very extensive searches of pick-up trucks. Now whether they'll actually ever come to that I hope not, but yet, this -- the -- the border power -- the power to conduct a border search is one without any particularized suspicion. Thank you, Mr. Chief Justice. CHI EF JUSTI CE REHNQUI ST: Thank you, Ms. Blatt. The case is submitted. (Whereupon, at 11:12 a.m., the case in the above-entitled matter was submitted.)

quite conceivable if the country ever went on a red alert